

## FLINTSHIRE COUNTY COUNCIL

**REPORT TO:** **CABINET**

**DATE:** **TUESDAY, 14 JULY 2015**

**REPORT BY:** **CORPORATE FINANCE MANAGER**

**SUBJECT:** **CAPITAL PROGRAMME 2014/15 (OUTTURN)**

### **1.00 PURPOSE OF REPORT**

1.01 To provide Members with the outturn capital programme information for 2014/15.

### **2.00 BACKGROUND**

2.01 The Council approved a Housing Revenue Account (HRA) capital programme for 2014/15 of £12.106m and a Council Fund (CF) capital programme of £20.970m at its meeting of 18<sup>th</sup> February 2014.

2.02 For presentational purposes the capital programme is shown as a whole, with sub totals for Council Fund and HRA. In reality the HRA programme is ring-fenced and can only be used for HRA purposes.

### **3.00 CONSIDERATIONS**

#### **3.01 Programme - Changes since Budget approval**

3.01.1 The table below sets out how the programme has changed during 2014/15. Detailed cumulative information relating to each programme area is provided in Appendix A, and summarised below:-

<b>REVISED PROGRAMME</b>	<b>Original Budget 2014/15 £m</b>	<b>Rollover from 2013/14 £m</b>	<b>Changes (Previous) £m</b>	<b>Changes - This Period £m</b>	<b>Rollover to 2015/16 £m</b>	<b>Savings £m</b>	<b>Revised Budget 2014/15 £m</b>
Chief Executives	0.015	0.007	0	0	(0.006)	0	0.016
People & Resources	0.075	0.086	(0.013)	(0.002)	0	(0.060)	0.086
Governance	0.795	0.935	0	0.008	(0.445)	0	1.293
Education & Youth	9.228	2.212	(0.291)	0.056	(1.087)	(0.018)	10.100
Social Care	0	0	0.642	0	0	0	0.642
Community & Enterprise	2.848	2.654	2.747	0.277	(0.513)	0	8.013
Planning & Environment	1.709	0.923	(0.819)	0.625	(0.507)	0	1.931
Transport & Streetscene	5.345	0.578	0.911	0.325	(0.089)	0	7.070
Organisational Change 1	0	0.038	0.015	0.367	(0.033)	0	0.387
Organisational Change 2	0.955	0.301	0.025	0.134	0	0	1.415
<b>Council Fund Total</b>	<b>20.970</b>	<b>7.734</b>	<b>3.217</b>	<b>1.790</b>	<b>(2.680)</b>	<b>(0.078)</b>	<b>30.953</b>
<b>Housing Revenue Account</b>	<b>12.106</b>	<b>0.000</b>	<b>0.325</b>	<b>0.075</b>	<b>0.000</b>	<b>0.000</b>	<b>12.506</b>
<b>Programme Total</b>	<b>33.076</b>	<b>7.734</b>	<b>3.542</b>	<b>1.865</b>	<b>(2.680)</b>	<b>(0.078)</b>	<b>43.459</b>

### 3.02 Rollover from 2013/14

- 3.02.1 Rollover occurs when schemes due to be completed in a given financial year are delayed, possibly due to procurement issues/weather or if funding from external sources is altered e.g. rephasing of Welsh Government (WG) grants and are therefore not completed until the following year.
- 3.02.2 Revised rollover sums of £5.830m were agreed in year as part of the quarterly reports to Cabinet and of £1.904m as part of the outturn report to Cabinet on 15<sup>th</sup> July, 2014, giving a total rollover amount of £7.734m.
- 3.02.3 For rollover into 2015/16 see Section 3.05.

### 3.03 Changes during this period

- 3.03.1 Changes during this period have resulted in a net increase in the programme total of £1.865m (CF £1.790m, HRA £0.075m). A summary of the changes, showing major items, is shown in the table below -

<b>CHANGES DURING THIS PERIOD</b>	
<b><u>COUNCIL FUND</u></b>	<b>£m</b>
<b>Increases</b>	
Town Centre Regeneration - Introduction of Grant Funding	0.523
Engineering - Introduction of Grant Funding	0.509
Play Areas - Introduction of Funding	0.361
Highways - Introduction of Grant Funding	0.334
Sustainable Waste Mgt - Introduction of Grant Funding	0.315
Other Aggregate Increases	0.360
	2.402
<b>Decreases</b>	
Transportation - Reduced Need for Grant Funding	(0.307)
Private Sector Renewal - Reduced Need for Grant Funding	(0.246)
Other Aggregate Decreases	(0.059)
	(0.612)
<b>Total</b>	<b>1.790</b>
<b><u>HRA</u></b>	<b>£m</b>
<b>Increases</b>	
Other Aggregate Increases	0.103
	0.103
<b>Decreases</b>	
Other Aggregate Decreases	(0.028)
	(0.028)
<b>Total</b>	<b>0.075</b>

- 3.03.2 At outturn, in Capital Programme monitoring, changes need to be made to ensure budgets are aligned to actual expenditure and the relevant funding source. This is the case with the vast majority of the movements above.
- 3.03.3 In some instances available grant funding has been introduced to meet expenditure

in preference to general funding which has been identified as needing to be rolled forward into 2015/16 (if approved) to meet future committed expenditure. This is necessary as there are more restrictions associated with grant funding

3.03.4 Within the HRA there are similar adjustments which have led to a small increase in the overall programme.

3.03.5 Within People and Resources is a centrally held provision for urgent Health and Safety issues. These funds are reallocated to relevant programme areas as they are requested and approved. Minor reallocations of £0.002m have taken place this quarter.

### 3.04 Capital Expenditure compared to Budget

3.04.1 Outturn expenditure across the whole of the programme is £40.372m. The breakdown of expenditure is analysed in the following table, along with the percentage spend against budget. This shows that 92.90% of the budget has been spent across the programme (CF 91.68% and HRA 95.90%). Corresponding outturn figures for 2013/14 were 95.23% (CF 92.95% and HRA 100%). Given the size and complexity of schemes within the programme this is considered an appropriate level of spend against budget, and poses no risk or negative impact for the Council e.g. loss of funding.

<b>EXPENDITURE</b>	<b>Revised Budget</b>	<b>Outturn</b>	<b>Variance Budget v Outturn (Under)/Over</b>	<b>Percentage Spend v Budget</b>
	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>%</b>
Chief Executives	0.016	0.016	0	100.00
People & Resources	0.086	0	0.086	0.00
Governance	1.293	0.985	0.308	76.18
Education & Youth	10.100	9.245	0.855	91.53
Social Care	0.642	0.642	0	100.00
Community & Enterprise	8.013	7.669	0.344	95.71
Planning & Environment	1.931	1.291	0.640	66.86
Transport & Streetscene	7.070	7.055	0.015	99.79
Organisational Change 1	0.387	0.378	0.009	97.67
Organisational Change 2	1.415	1.097	0.318	77.53
<b>Council Fund Total</b>	<b>30.953</b>	<b>28.378</b>	<b>2.575</b>	<b>91.68</b>
<b>Housing Revenue Account</b>	<b>12.506</b>	<b>11.994</b>	<b>0.512</b>	<b>95.90</b>
<b>Programme Total</b>	<b>43.459</b>	<b>40.372</b>	<b>3.087</b>	<b>92.90</b>

3.04.2 Details of the variances for individual programme areas are listed in Appendix B, which includes the reasons, and the required remedial action, where those variances exceed 10% of the budget. In addition, where rollover into 2015/16 has been identified, this is also included in the narrative.

### 3.05 Rollover into 2015/16

3.05.1 During the quarter further rollover of £3.087m (Council Fund £2.575m and HRA £0.512m) has been identified which reflects reviewed spending plans across all programme areas; these committed amounts have been identified as now required to meet the cost of programme works in 2015/16.

3.05.2 Information relating to each programme area is contained in Appendix B and summarised in the table below along with rollover previously approved:-

<b>ROLLOVER INTO 2015/16</b>	<b>Month 4 £m</b>	<b>Month 6 £m</b>	<b>Month 9 £m</b>	<b>Reversed £m</b>	<b>Outturn £m</b>	<b>Total £m</b>
Chief Executives			0.006			0.006
People & Resources					0.086	0.086
Governance		0.065	0.380		0.308	0.753
Education & Youth	0.026	1.015	0.064	(0.018)	0.855	1.942
Community & Enterprise	0.115		1.560	(1.162)	0.344	0.857
Planning & Environment	0.135	0.204	0.182	(0.014)	0.640	1.147
Transport & Streetscene		0.089			0.015	0.104
Organisational Change 1			0.033		0.009	0.042
Organisational Change 2					0.318	0.318
<b>Council Fund</b>	<b>0.276</b>	<b>1.373</b>	<b>2.225</b>	<b>(1.194)</b>	<b>2.575</b>	<b>4.937</b>
<b>Housing Revenue Account</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.000</b>	<b>0.512</b>	<b>0.512</b>
<b>Programme Total</b>	<b>0.276</b>	<b>1.373</b>	<b>2.225</b>	<b>(1.194)</b>	<b>3.087</b>	<b>5.449</b>

3.05.3 Rollover has been requested to fund; schemes where retentions are payable in the new financial year, schemes that span more than 1 financial year, and schemes that have experienced delays for a variety of reasons where the Council is contractually committed to the scheme.

3.05.4 In some circumstances amounts which have previously been identified as EIR are reversed as it becomes clear that the expenditure is going to be incurred in the current financial year. These are shown in the column 'Reversed' above.

3.05.5 If the outturn rollover is approved, this will take the total rollover into 2015/16 to £5.449m. This is below the £7.734m rolled over from 2013/14 into 2014/15 and is a result of the continued scrutiny of the programme by both Officers and Members.

## 3.06 Savings

3.06.1 Savings of £0.078m have been identified in the current year as per the table below.

<b>IDENTIFIED SAVINGS</b>	
	<b>Savings</b>
	<b>£m</b>
Corporate Finance	(0.060)
Education & Youth	(0.018)
<b>Total</b>	<b>(0.078)</b>

### 3.07 Financing

3.07.1 The capital programme is financed as summarised below:-

<b>FINANCING RESOURCES</b>	<b>General Financing<sup>1</sup></b>	<b>Specific Financing<sup>2</sup></b>	<b>Total Financing</b>
	<b>£m</b>	<b>£m</b>	<b>£m</b>
<b>Latest Monitoring</b>			
Council Fund	10.341	20.612	30.953
Housing Revenue Account	5.435	7.071	12.506
	<b>15.776</b>	<b>27.683</b>	<b>43.459</b>
<b>Total Financing Resources</b>	<b>15.776</b>	<b>27.683</b>	<b>43.459</b>

1 Supported Borrowing / General Capital Grant / Capital Receipts / Major Repairs Allowance  
 2 Grants & Contributions / Capital Expenditure charged to Revenue Account / Reserves / Prudential & Other Borrowing

3.07.2 That element of the Council Fund total financed from general (non-specific) financing resources, relies in part on the generation of capital receipts from asset disposals. The continuing harsh economic climate has impacted on the Council's ability to achieve the budgeted level of anticipated capital receipts, a situation that has been ongoing for some years and will continue until the economy picks up at some future point. The capital receipts situation has been closely monitored and reported as part of overall capital monitoring arrangements.

3.07.3 The overall position for 2014/15 (including the capital receipts impact) is

summarised below:-

<b>FUNDING OF APPROVED SCHEMES</b>		
	<b>£m</b>	<b>£m</b>
<b>Shortfall from 2013/14</b>		<b>1.578</b>
<b>Increases</b>		
Receipts to fund 2014/15 budgetted expenditure	0.488	
Pressures (Previously Reported)	0.030	0.518
<b>Decreases</b>		
Actual In year receipts	(3.337)	
Savings (Previously Reported)	(0.078)	
Unallocated Headroom	(0.003)	(3.418)
<b>Projected shortfall / (surplus) to 2015/16</b>		<b>(1.322)</b>

The shortfall of funding for schemes approved at the end of 2013/14 brought forward into 2014/15 was £1.578m. Capital receipts generated in year totalled £3.337m, which together with some minor adjustments combines to a total surplus in 2014/15 of £1.322m. The final outturn figure will not be confirmed until the conclusion of the final accounts process and will be reported in the 2015/16 Month 4 Capital Monitoring report.

- 3.07.4 The surplus outturn position has improved from that reported at Month 9, when a small surplus of £0.090m was projected. The difference is due to the completion of the sale of 2 large assets at the very end of the financial year as opposed to 2015/16 (which is what had been anticipated in the Month 9 report).
- 3.07.5 The situation regarding disposals remains fluid in this economic climate and hence it is difficult to predict with certainty when disposals will be delivered. It is therefore suggested that the Council continues to monitor the disposals programme closely and will bring further updates to Cabinet in future capital monitoring reports.
- 3.07.6 Moving forward the surplus at outturn of £1.322m, combined with the unallocated funding of £0.333m in setting the 2015/16 capital programme, totals £1.655m of capital funding available to fund the demands of the overall ongoing capital programme. Portfolios through their business plans have identified significant capital investment needed to improve services and to achieve revenue efficiencies. Business cases are in the process of being written to bring additional capital schemes to Cabinet for approval into the 2015/16 and/or future Capital Programmes.

#### **4.00 RECOMMENDATIONS**

4.01 Cabinet is requested to:-

- Approve the report.
- Approve the rollover adjustments in 3.05.2.

**5.00 FINANCIAL IMPLICATIONS**

5.01 As set out in Sections 2 and 3 of the report.

**6.00 ANTI POVERTY IMPACT**

6.01 None as a direct result of this report.

**7.00 ENVIRONMENTAL IMPACT**

7.01 Many of the schemes in the programme are designed to improve the environment, infrastructure and assets of the Authority.

**8.00 EQUALITIES IMPACT**

8.01 None as a direct result of this report.

**9.00 PERSONNEL IMPLICATIONS**

9.01 None as a direct result of this report.

**10.00 CONSULTATION REQUIRED**

10.01 None as a direct result of this report.

**11.00 CONSULTATION UNDERTAKEN**

11.01 None as a direct result of this report.

**12.00 APPENDICES**

12.01 Appendix A : Capital Programme - Changes During 2014/15  
Appendix B : Variances

**LOCAL GOVERNMENT (ACCESS TO INFORMATION ACT) 1985  
BACKGROUND DOCUMENTS**

Capital Programme Monitoring Papers 2014/15.

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